U.S. Department of Commerce U.S. Patent and Trademark Office



Privacy Impact Assessment for the Patent Examination Data Search (PEDS)

Reviewed by: Henry J. Holcombe, Bureau Chief Privacy Officer

☐ Concurrence of Senior Agency Official for Privacy/DOC Chief Privacy Officer

□ Non-concurrence of Senior Agency Official for Privacy/DOC Chief Privacy Officer

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U.S. Department of Commerce Privacy Impact Assessment USPTO Patent Examination Data Search (PEDS)

Unique Project Identifier: PTOP-012-00

Introduction: System Description

Provide a description of the system that addresses the following elements:

The response must be written in plain language and be as comprehensive as necessary to describe the system.

The Patent Examination Data system (PEDS), formerly known as PAIR Bulk Data (PBD), is a new platform in Amazon Web Services US (AWS) East/West to provide bulk download of Public Patent Application Information Retrieval (Public PAIR) bibliographic data in a secure manner without impacting USPTO internal users.

The demand for bulk patent examination data continues to be one of the top public service requests. Bulk patent application data is of high value to law firms, technology companies, researchers and data resellers. Provision of bulk patent examination data continues to be a key component of the USPTO's compliance with the President's Open Government Initiative.

As a result, PEDS was released permitting public users to search and download bibliographic application data, published documents, Patent Term Extension data, images and transaction history provided in the PBD system in bulk.

- (a) Whether it is a general support system, major application, or other type of system PEDS is a major application system.
- (b) System location

PEDS is hosted on AWS East/West USPTO Virtual Private Cloud (VPC).

(c) Whether it is a standalone system or interconnects with other systems (identifying and describing any other systems to which it interconnects)

PEDS interconnects with Patent Capture and Application Processing System – Examination Support (PCAPS-ES) and ingests the data in the Public Patent Application Information Retrieval (Public PAIR) system component of PCAPS-ES.

PCAPS-ES: The purpose of this system is to process, transmit and store data and images to support the data-capture and conversion requirements of the USPTO to support the USPTO patent application process.

(d) The way the system operates to achieve the purpose(s) identified in Sec.	ction 4
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Customers download datasets using a web interface or Application Programming Interface (API) calls in XML or JSON formats. PEDS is updated daily.

(e) How information in the system is retrieved by the user

Customers download datasets using a web interface or API calls in XML or JSON formats.

(f) How information is transmitted to and from the system

Customers download datasets using a web interface or API calls in XML or JSON formats. A one-way connection is made from the source database to the application database for data ingestion and updates.

(g) Any information sharing conducted by the system

PEDS ingests non-sensitive PII data from PCAPS-ES and disseminates the data directly to the public web interface or API.

(h) The specific programmatic authorities (statutes or Executive Orders) for collecting, maintaining, using, and disseminating the information

35 U.S.C. 122(b); 35 U.S.C. 151; 37 CFR 1.14

(i) The Federal Information Processing Standards (FIPS) 199 security impact category for the system

The FIPS 199 security impact category for this system is low.

Section 1: Status of the Information System

1.1

Indicate whether the inform	nation	n system is a new or ex	isting	system.	
☐ This is a new information	on sy	ystem.			
\square This is an existing infor	matic	ion system with change	s that	create new privacy risks	3.
(Check all that apply.)					
Changes That Create New Priva	ncy Ri	isks (CTCNPR)			
a. Conversions		d. Significant Merging		g. New Interagency Uses	
b. Anonymous to Non- Anonymous		e. New Public Access		h. Internal Flow or Collection	
c. Significant System Management Changes		f. Commercial Sources		i. Alteration in Character of Data	
j. Other changes that create new	priva	acy risks (specify):			
risks, and there is not a ☐ This is an existing infor	SAC	OP approved Privacy Intion system in which cha	npact anges	do not create new privace Assessment. do not create new privace essment (version 01-201)	су

Procurement/contracting

records

	_	•	_	es do not create new privacy ssessment (version 01-2019	•
	ersonally ic		` /	iness identifiable information that apply.)	on
Identifying Numbers (I	V)				
a. Social Security*		f. Driver's License	ПП	j. Financial Account	Τп
b. TaxpayerID		g. Passport	$\dashv \exists$	k. Financial Transaction	╁┼
c. Employer ID		h. Alien Registration		l. Vehicle Identifier	╁
d. Employee ID		i. Credit Card		m. Medical Record	片
e. File/Case ID					
n. Other identifying nur		ÿ):			
*Explanation fouth a hyp	in aga na adta	a alloat maintain andissam	in ata tha C	ocial Security number, includin	~
truncated form:	siness need to	o collect, maintain, or dissem	imate the S	ocial Security number, including	g
C ID ID	(CDD)				
General Personal Data a. Name	(GPD) ⊠	h. Date of Birth	\Box	o. Financial Information	Тп
b. Maiden Name		i. Place of Birth		p. Medical Information	╁╬
c. Alias		j. Home Address		q. Military Service	
d. Gender		k. Telephone Number		r. Criminal Record	
e. Age		l. Email Address		s. Physical Characteristics	
f. Race/Ethnicity		m. Education		t. Mother's Maiden Name	
g. Citizenship		n. Religion		t. Wither Swadenivane	┝
g. Catzenship		n. Religion			
u. Other general person	al data (spec	ify):			
Work-Related Data (W	BD)				
a. Occupation	KD)	e. Work Email Address	\boxtimes	i. Business Associates	\boxtimes
b. Job Title		f. Salary		j. Proprietary or Business	
		~ ~ ~ ~ ,		Information	

Work History

 \boxtimes

c. Work Address

d. Work Telephone Number	\boxtimes	h. Employment Performance Ratings or other Performance			
		Information			
l. Other work-related data (s	pecify):			
Distinguishing Features/Bior	metric	s (DFB)			
a. Fingerprints		f. Scars, Marks, Tattoos		k. Signatures	
b. Palm Prints		g. Hair Color		l. Vascular Scans	
c. Voice/Audio Recording		h. Eye Color		m. DNA Sample or Profile	
d. Video Recording		i. Height		n. Retina/Iris Scans	
e. Photographs		j. Weight		o. Dental Profile	
p. Other distinguishing featu	res/bio	ometrics (specify):			
System Administration/Audia. User ID		(SAAD) c. Date/Time of Access		e. ID Files Accessed	
b. IP Address		f. Queries Run		f. Contents of Files	
	X	,	\boxtimes	1. Contents of files	\boxtimes
g. Other system administrati	on/auc	it data (specify):			
Other Information (specify)					
2.2 Indicate sources of the	e PII/	BII in the system. (Check	all the	at annly)	
2 maleute sources of th	C 1 117	Diff in the system. (Check	an m	ii appiy.)	
Directly from Individual about	ut Wh	om the Information Pertains			
In Person		Hard Copy: Mail/Fax	ПП	Online	П
Telephone		Email			
Other(specify):			_		
Government Sources Within the Bureau		Other DOC Bureaus		Other Federal Agencies	
State, Local, Tribal		Foreign		Other redetar Agencies	
Other (specify):	Ш	roleigh	Ш		
Other (specify):					
Non-government Sources					
Public Organizations		Private Sector		Commercial Data Brokers	
Third Party Website or Applic	ation				
Other(specify):					

USPTO implements security and management controls to prevent the inappropriate disclosure of sensitive

Describe how the accuracy of the information in the system is ensured.

as ne cont Netv	ecessary, and is available as intended by the agorols are utilized to prevent the inappropriate dwork (NSI) and Security and Compliance Serv	gency a is closu vices (S	and as expected by authorized users. Management are of sensitive information. In addition, the Perimer (CS) provide additional automated transmission and in is protected and not breached by external entities	ter d
2.4 I	s the information covered by the Pape	rwork	Reduction Act?	
	Yes, the information is covered by the Paper Provide the OMB control number and the a • 0651-0031 Patent Processing • 0651-0032 Initial Patent Application No, the information is not covered by the Paper	gency	number for the collection.	
	deployed. (Check all that apply.)		II/BII in ways that have not been previousl	y
	nnologies Used Containing PII/BII Not Pred t Cards	vious ly I □	Biometrics	
Calle			Personal Identity Verification (PIV) Cards	H
Othe	er(specify):		, , , , , , , , , , , , , , , , , , ,	
	There are not any technologies used that co	ntain P	II/BII in ways that have not been previously deploy	yed.
3.1	Indicate IT system supported activities apply.)	whic	ch raise privacy risks/concerns. (Check all	! that
	vities		ID 111	
	io recordings		Building entry readers	
	o surveillance		Electronic purchase transactions	
I O+1	m(amaaifu).			

☐ There a	re not any IT system supported activities which raise privacy risks/concerns.

Section 4: Purpose of the System

4.1 Indicate why the PII/BII in the IT system is being collected, maintained, or disseminated. (Check all that apply.)

Purpose			
For a Computer Matching Program		For administering human resources programs	
For admin is trative matters	\boxtimes	To promote information sharing initiatives	\boxtimes
For litigation		For criminal law enforcement activities	
For civil enforcement activities		For intelligence activities	
To improve Federal services online	\boxtimes	For employee or customer satisfaction	\boxtimes
For web measurement and customization technologies (single session)		For web measurement and customization technologies (multi-session)	
Other (specify):			

Section 5: Use of the Information

5.1 In the context of functional areas (business processes, missions, operations, etc.) supported by the IT system, describe how the PII/BII that is collected, maintained, or disseminated will be used. Indicate if the PII/BII identified in Section 2.1 of this document is in reference to a federal employee/contractor, member of the public, foreign national, visitor or other (specify).

Bulk patent application data is of high value to law firms, technology companies, researchers and data resellers for searching and downloading bibliographic application data, published documents, Patent Term Extension data, images and transaction history. PEDS enables public users to bulk download bibliographic data from the Public PAIR system that includes bibliographic data from is sued patents and public patent applications. The PII/BII identified in Section 2.1 is in reference to any patent applicant and/or patent owner or patent practitioner and can be categorized as one or combination of the following: (i) federal employee, (ii) contractors (during the development phase alone), (iii) members of the public, or (iv) foreign national who will have access since PEDS is open to the public.

5.2 Describe any potential threats to privacy, such as insider threat, as a result of the bureau's/operating unit's use of the information, and controls that the bureau/operating unit has put into place to ensure that the information is handled, retained, and disposed

How Information will be Shared

appropriately. (For example: mandatory training for system users regarding appropriate handling of information, automatic purging of information in accordance with the retention schedule, etc.)

USPTO has identified and evaluated potential threats to privacy and determined they are insider threats and foreign entities. There is a need to protect the confidentiality and integrity of the PII that is collected since it could be requested during a criminal investigation. PEDS data is protected through the use of access control permissions and next generation firewall, anti-virus, and host intrusion detection systems. USPTO has implemented NIST security controls (encryption, access control, auditing) and mandates IT Awareness and role-based training for staff who have access to the system and address how to handle, retain, and dispose of data adequately.

Section 6: Information Sharing and Access

6.1 Indicate with whom the bureau intends to share the PII/BII in the IT system and how the PII/BII will be shared. (Check all that apply.)

Daginiant	Ho	How Information will be Shared					
Recipient	Case-by-Case	Bulk Transfer	Direct Access				
Within the bureau							
DOC bureaus							
Federalagencies							
State, local, tribal gov't agencies							
Public	\boxtimes	\bowtie	\boxtimes				
Private sector							
Foreign governments							
Foreign entities							
Other(specify):							
The PII/BII in the system will not be 6.2 Does the DOC bureau/operating shared with external agencies/e	g unit place a limitatio	n on re-disseminati	on of PII/BII				
 Yes, the external agency/entity is redissemination of PII/BII. No, the external agency/entity is not dissemination of PII/BII. No, the bureau/operating unit does 	otrequired to verify with the	he DOC bureau/operati					

6.3	Indicate whether the IT system connects with or receives information from any other IT					
	systems authorized to process PII and/or BII.					
\boxtimes		eives info	mation from another IT system(s) authorized to			
	process PII and/or BII.					
	Provide the name of the IT system and d	escribeth	e technical controls which prevent PII/BII leakage:			
	PCAPS-ES – By restricting access to the system via Activity Directory (AD), PCAPS-ES protection of PII data is performed by the implemented AD automated system. Automatic quality control for data checks exists. VPN is used for developer access. PCAPS-ES services are logically partitioned via a DMZ and an internal USPTO firewall is used as the boundary protection device that secures the communication between internet users and the PCAPS-ES. This connection is protected and controlled by the USPTO infrastructure. No, this IT system does not connect with or receive information from another IT system(s) authorized to process PII and/or BII.					
6.4	Identify the class of users who will	have acc	eess to the IT system and the PII/BII. (Chec	ck		
0. 1	all that apply.)	nave aev	cess to the 11 system and the 1 mbit. (Check			
	an mai appiy.)					
Cla	ss of Users					
	neral Public		Government Employees			
	ntractors		Sevenment Employees	\boxtimes		
Oth	er(specify):					
<u>Secti</u> 7.1	on 7: Notice and Consent Indicate whether individuals will be disseminated by the system. (Chec.		if their PII/BII is collected, maintained, or tapply.)			
\boxtimes	Yes, notice is provided pursuant to a sys discussed in Section 9.	temofrec	ords notice published in the Federal Register and			
\boxtimes			and/or privacy policy. The Privacy Act statement w.uspto.gov/privacy-policy			
\boxtimes	Yes, notice is provided by other means.	Specify See	how: Appendix A for the notice.			
	No, notice is not provided.	Specify	why not:			
7.2	Indicate whether and how individual Yes, individuals have an opportunity to decline to provide PII/BII.	ls have	an opportunity to decline to provide PII/BII	[.		
	1					

7.3	opportunity to o	decline to provide	Specify why not: Individuals do not have an opportunity to decline to provide PII because PEDS does not require users to provide any PII/BII directly, PEDS only disseminates the data collected from other systems. Patent owner name, correspondence address, etc. that returns during searches are available for public record and patent applicant/owner consent was previously obtained during initial patent filing through the front end systems.
1.3	their PII/BII.	er and now individua	ls have an opportunity to consent to particular uses of
	consent to parti	s have an opportunity to icular uses of their	Specify how:
[,	No, individuals opportunity to ouses of their PII	consent to particular	Specify why not: Individuals do not have an opportunity to consent to particular uses of their PII because PEDS does not require users to provide any PII/BII directly, PEDS only disseminates the data collected from other systems. Patent owner name, correspondence address, etc. that returns during searches are available for public record and patent applicant/owner consent was previously obtained during initial patent filing through the front end systems.
7.4	Indicate wheth pertaining to the		ls have an opportunity to review/update PII/BII
		s have an opportunity to PII/BII pertaining to	Specify how: PII pertaining to individuals can be reviewed within PEDS. PII cannot be updated in PEDS. The individual will have to contact PTO helpdesk to update their information. Once the PII has been updated in the front end system, PEDS information will be updated during the next data sync.
[s do not have an review/updatePII/BII nem.	Specify why not:
<u>Sec</u> 8.1	<u> </u>	trative and Technol	ogical Controls nological controls for the system. (Check all that
	All users signed	d a confidentiality agreen	ment or non-disclosure agreement.
	All users are su	bject to a Code of Condu	ct that includes the requirement for confidentiality.
	Staff(employee	es and contractors) receiv	ed training on privacy and confidentiality policies and practices.
	Access to the P	II/BII is restricted to auth	norized personnel only.
	•		

×	Access to the PII/BII is being monitored, tracked, or recorded. Explanation: The Perimeter Network (NSI) and Security and Compliance Services (SCS) provide additional automated transmission and monitoring mechanisms to ensure that PII/BII information is protected and not breached by external entities.
\boxtimes	The information is secured in accordance with the Federal Information Security Modernization Act (FISMA) requirements. Provide date of most recent Assessment and Authorization (A&A):7/16/2021
	The Federal Information Processing Standard (FIPS) 199 security impact category for this system is a moderate or higher.
\boxtimes	1 TOTAL 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
\boxtimes	A security assessment report has been reviewed for the information system and it has been determined that there are no additional privacy risks.
\boxtimes	required by DOC policy.
	Acceptance of liability for exposure of PII/BII is clearly defined in agreements with customers.
\boxtimes	Other (specify): Any person or entity with access to the Internet.
8.2	Provide a general description of the technologies used to protect PII/BII on the IT system. (Include data encryption in transit and/or at rest, if applicable).
fa an es us	he PCAPS-ES that PEDS ingests data from collects voluntary applicant correspondence information to cilitate direct communications between the applicants and the Office. PCAPS-ES applications are managed and secured by the USPTO's Active Directory (AD) and Unix Enterprise infrastructure and other OCIO stablished technical controls that include password authentication at the server and database levels. HTTPS is seed for all data transmissions to and from the Internet, USPTO DMZ, and PTONet. A dedicated socket is used performencryption and decryption.
Sec	tion 9: Privacy Act
9.1	Is the PII/BII searchable by a personal identifier (e.g., name or Social Security number)?
	⊠ Yes, the PII/BII is searchable by a personal identifier.
	□ No, the PII/BII is not searchable by a personal identifier.
9.2	Indicate whether a system of records is being created under the Privacy Act. 5 U.S.C.

§ 552a. (A new system of records notice (SORN) is required if the system is not covered

As per the Privacy Act of 1974, "the term 'system of records' means a group of any records under the control of any agency from which information is retrieved by the name of the individual or by some identifying number, symbol, or other identifying particular assigned

by an existing SORN).

to the individual."

\boxtimes	Yes, this system is covered by an existing system of records notice (SORN).				
	Provide the SORN name, number, and link. (list all that apply): • COMMERCE/PAT-TM-7, Patent Application Files				
	COMMERCE/PAT-TM-9, Patent Assignment Records				
	COMMERCE/PAT-TM-23, User Access for Web Portals and Information Requests				
	Yes, a SORN has been submitted to the Department for approval on (date).				
	No, this systemis not a system of records and a SORN is not applicable.				
	n 10: Retention of Information Indicate whether these records are covered by an approved records control schedule and				
	monitored for compliance. (Check all that apply.)				
\boxtimes	There is an approved record control schedule. Provide the name of the record control schedule:				
	Evidentiary Patent Applications N1-241-10-1:4.1				
 Patent Examination Working Files N1-241-10-1:4.2 Patent Examination Feeder Records N1-241-10-1:4.4 Patent Post-Examination Feeder Records N1-241-10-1:4.5 					
					Patent Case Files, Granted N1-241-10-1:2
					Abandoned Patent Applications, Not Referenced in Granted Case File N1-241-10-1:3
	No, there is not an approved record control schedule.				
	Provide the stage in which the project is in developing and submitting a records control schedule:				
\boxtimes	Yes, retention is monitored for compliance to the schedule in the system of data origin PCAPS-ES.				
	No, retention is not monitored for compliance to the schedule. Provide explanation:				
0.2	Indicate the disposal method of the PII/BII. (Check all that apply.)				
Disp					
_	ussing Deleting 🖂				
Othe	r(specify):				

Section 11: NIST Special Publication 800-122 PII Confidentiality Impact Level

11.1 Indicate the potential impact that could result to the subject individuals and/or the organization if PII were inappropriately accessed, used, or disclosed. (*The PII*

Confidentiality Impact Level is not the same, and does not have to be the same, as the Federal Information Processing Standards (FIPS) 199 security impact category.)

\boxtimes	Low – the loss of confidentiality, integrity, or availability could be expected to have a limited adverse effect on organizational operations, organizational assets, or individuals.
	Moderate – the loss of confidentiality, integrity, or availability could be expected to have a serious adverse effect on organizational operations, organizational assets, or individuals.
	High – the loss of confidentiality, integrity, or availability could be expected to have a severe or catastrophic adverse effect on organizational operations, organizational assets, or individuals.

11.2 Indicate which factors were used to determine the above PII confidentiality impact level. (Check all that apply.)

\boxtimes	Identifiability	Provide explanation: Name, home address, telephone, email address are all personal identifiers and can identify a particular individual.
\boxtimes	Quantity of PII	Provide explanation: Millions of patent application data can be found within PEDS.
\boxtimes	Data Field Sensitivity	Provide explanation: The combination of the data fields do not make the data more sensitive.
	Context of Use	Provide explanation: The demand for bulk patent examination data continues to be one of the top public service requests. Bulk patent application data is of high value to law firms, technology companies, researchers and data resellers. Provision of bulk patent examination data continues to be a key component of the USPTO's compliance with the President's Open Government Initiative. As a result, the beta Patent Examination Data System (PEDS) was released permitting public users to search and download bibliographic application data, published documents, Patent Term Extension data, images and transaction history provided in the PBD in bulk
\boxtimes	Obligation to Protect Confidentiality	Provide explanation: There is no obligation to protect confidentiality of the PII, the PII processed by PEDS is public record information.
\boxtimes	Access to and Location of PII	Provide explanation: The information within PEDS is publicly available through the worldwide web via ped.uspto.gov
	Other:	Provide explanation:

Section 12: Analysis

12.1 Identify and evaluate any potential threats to privacy that exist in light of the information collected or the sources from which the information is collected. Also, describe the choices that the bureau/operating unit made with regard to the type or quantity of information collected and the sources providing the information in order to prevent or mitigate threats to privacy. (For example: If a decision was made to collect less data, include a discussion of this decision; if it is necessary to obtain information from sources other than the individual, explain why.)

ntary nature of PII ppendix A below.
rocess changes.
changes.
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APPENDIX A

A record from this system of records may be disclosed, as a routine use, to the public after either publication of the application pursuant to 35 U.S.C. 122(b) or issuance of a patent pursuant to 35 U.S.C. 151. Further, a record may be disclosed, subject to the limitations of 37 CFR 1.14, as a routine use, to the public if the record was filed in an application which became abandoned or in which the proceedings were terminated and which application is referenced by either a published application, an application open to public inspection or an issued patent.